

From: Graham Gibbens, Cabinet Member for Adult Social Care and Public Health

Andrew Scott-Clark, Director of Public Health

To: Adult Social Care and Health Cabinet Committee - 11 October 2016

Subject: **Public Health Adult Substance Misuse Service Procurements**

Classification: Unrestricted

Previous Pathway: This is the first committee to consider this report

Future Pathway: None

Electoral Division: All

Summary: This report provides an overview of two proposed procurements. These procurements both relate to substance misuse.

The first procurement is the community substance misuse service for East Kent, which Kent County Council (KCC) funds and is responsible for. The second procurement is the Her Majesty's Prison (HMP) substance misuse service for Kent and Medway which NHS England funds and KCC procure on their behalf.

Both contracts are due to end in the financial year 2017-18, with no further option within the contracts to extend. Services will be contracted separately in line with the current arrangements and the separate finance streams.

Recommendation: The Adult Social Care and Health Cabinet Committee is asked to **COMMENT** on and **ENDORSE** the planned procurement processes for East Kent and Kent and Medway Prisons Substance Misuse services.

1. Introduction

- 1.1. This report provides an overview of two planned procurements which relate to services for adult substance misusers. One is for community services in East Kent (covering Thanet, Dover, Shepway, Ashford, Canterbury and Swale) and the second is for HMP Based Substance Misuse Services, for all prisons across Kent and Medway.
- 1.2. Both services are contracted by KCC and are due to end. The East Kent contract will end in March 2017 and the Kent and Medway Prison contract will end in October 2017.

1.3. It is intended for both of these services to be re-procured via competitive procurement processes.

2. Substance misuse in HM Prisons across Kent and Medway.

2.1. In April 2013 the commissioning of Prison Substance Misuse services became the responsibility of NHS England (NHSE) Health and Justice Commissioning, having previously been the responsibility of KCC. However, KCC retained the delegated responsibility to commission this contract via a Service Level Agreement with NHSE. This has enabled KCC to ensure that continuity of care and robust care pathways exist between community based services and prison based services for substance misusers.

2.2. Kent County Council commissioned the Kent and Medway Prison Substance Misuse Services in 2012 via a competitive tendering process. The Service is currently provided by Rehabilitation of Addicted Prisoners Trust (RAPt).

2.3. RAPt were awarded the contract following a competitive procurement, in which they were awarded a 3 year plus 2 year contract, the 2 year extension clause was utilised in 2015. This is due to expire in October 2017.

2.4. The current contract was procured to deliver services into HMP's Elmley, Standford Hill, Swaleside, Rochester, East Sutton Park, Canterbury, Blantyre House, and Rochester as well as Immigration Removal Centre Dover. HMP Canterbury closed in 2013, Blantyre in 2015, and Dover in 2015. Blantyre House and Dover may reopen in the future.

2.5. KCC hosting the commissioning on behalf of the NHS has led to Kent having higher than the national average levels of continuity of care between prison based services and community based services, this is true for all establishments. Approximately 60% of prisoners leaving HMP Elmley, who were in prison based treatment, will be eligible for Kent based community services. However there are a high number of prisoners who enter prisons as substance misusers and have not previously accessed support in the community. This issue will be focussed on in the upcoming procurement process for community services.

2.6. Contract performance of the current service has been good, with all Care Quality Commission (CQC) and Her Majesty's Inspector of Prisons (HMIP) inspections rating the services in each establishment as either "Good" or "Very Good"

3. East Kent community substance misuse services.

- 3.1. KCC Public Health is responsible for commissioning community drug and alcohol services across Kent.
- 3.2. The current service in East Kent was commissioned in 2012-13, via a competitive tendering process and was awarded to Turning Point with the service starting in April 2013. The contract was awarded for 3 years with a possible extension of 1 year, which was invoked in April 2016.
- 3.3. During the lifetime of the contract the commissioning arrangements transferred to public health. An audit of the previous arrangements identified a number of areas of concern including financial and quality arrangements. These issues have subsequently been addressed and re-audited with substantial progress identified.
- 3.4. Kent has remained a high performing area for community drug services. The key indicator is people who complete treatment free from drug dependence. The latest published data places Kent within the top quartile nationally on this measure of success.

4. Opportunities

- 4.1. Services in East Kent have consistently performed well and this performance is regularly report to the Adult Social Care and Health Cabinet committee. Historically, the services have always been commissioned as standalone from other Public Health procured services. This is therefore an opportunity to procure services which will have the flexibility to integrate much more fully during the lifetime of the contract with other public health services across Kent, offering service users a more holistic focus on their wellbeing.
- 4.2. Services will be procured using a Strategic partner model. In addition to continuing to deliver a high performing service, the strategic partner will be expected to co design the new service with other services and service users, to ensure that a client's health and wellbeing needs are managed holistically.
- 4.3. During the lifetime of the contract this could lead to be a realignment of funds and clients making much better connection with services including Live Well Kent and the new integrated healthy lifestyle service. .
- 4.4. Interdependencies between the Kent and Medway prisons and the Kent community substance misuse contracts, combined with the approach of the Local Authority hosting the commissioning of prison based substance misuse

services has led to Kent achieving 60% referral rates from prison establishments into Kent community services.

- 4.5. Whilst the Kent and Medway Prison service is also performing well, there have been a significant number of changes to the prison establishments in the past 5 years since the contract was commissioned.
- 4.6. Three establishments have closed, and a number of the remaining prisons have seen significant changes in the population. For example, HMP Maidstone was previously a Sex Offender prison; whilst it now serves as a Foreign National prison whose population has very different needs to that of an aged Sex Offender client group. Re-procuring the services at this point will ensure that the services are appropriate to these changes.
- 4.7. Planned prison reforms mean that Governors will be required to be greatly involved within the services located within them.

5. Funding

- 5.1. Funding for community based substance misuse services is funded through the KCC public health grant. This funding has reduced during the current financial year and in previous years. The anticipated contract envelope for East Kent will be approximately £5.85million per annum for 5 years with an option to extend for a further 3 years.
- 5.2. Funding for the Kent and Medway prison substance misuse services comes from NHSE Health and Justice Commissioning, South (South East), via a Service Level Agreement, which delegates the commissioning of substance misuse within prisons to KCC. The funding is agreed for 5 years with a possibility to extend a further 2 years. The contract envelope is £4.35 million per annum.

6. Provider Market

- 6.1. The shape and profile of the provider market is a crucial factor in enabling effective commissioning. Over the past few years the provider market for substance misuse both nationally and in Kent has shifted from locally based NHS service providers towards national voluntary /community/ social enterprise sector (VCSE) providers. There are organisations that tend to be more successful in prison services and others which are more focussed on community work.
- 6.2. There is expected to be considerable interest from both NHS and VCSE providers in these contracts. Some of these providers only work within specific settings, e.g. secure environments such as prisons or community.

7. Conclusions

- 7.1. Substance Misuse Services within East Kent and Kent and Medway Prisons are contractually unable to be extended further, therefore services need to be re-procured in this financial year. Funding has been identified for both procurements.
- 7.2. Whilst there are obvious synergies between the two services, these services will be procured in two separate procurements. This will ensure a focus on the upcoming prison reform legislation, differing funding streams, differing geography and the slightly different provider market. However it will be clear within both procurements that there will need to be better pathway work between the two successful providers.

8. Recommendations

Recommendation: The Adult Social Care and Health Cabinet Committee is asked to **COMMENT** on and **ENDORSE** the planned procurement processes for East Kent community substance misuse service and the Kent and Medway Prisons Substance Misuse service.

9. Background Documents

- 9.1. None

10. Appendices

- 10.1. None

11. Contact Details

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